

Webinar #3

Resource Requirements for Nuclear Power Infrastructure Development

Webinar Series: Nuclear Infrastructure Publications Updates



Nuclear Infrastructure Development





Housekeeping



The webinar is recorded





Materials and recording will be posted on the webinar web-page Q&A button for all questions





Infrastructure Bibliography





Infrastructure development

Milestones Approach

 Nuclear Infrastructure Bibliography

 E-learning for Nuclear Newcomers The IAEA guidance publication Milestones in the Development of a National infrastructure for Nuclear Power outlines 19 infrastructure issues that need to be addressed in developing a new nuclear power programme. This bibliography is categorised according to these issues, listed below.

Click on any of the topics below to see the list of relevant IAEA publications. Further technical publications can be found on IAEA Publications.

- 1. National Position
 2. Nuclear Safety
 3. Management
 4. Funding and Financing
 5. Legal Framework
 6. Safeguards
 7. Regulatory Framework
 8. Radiation Protection
 9. Electrical Grid
 10. Human Resource Development
- 11. Stakeholder Involvement
- 12. Site and Supporting Facilities
- 13. Environmental Protection
- 14. Emergency Planning
- 15. Nuclear Security
- 16. Nuclear Fuel Cycle
- 17. Radioactive Waste
- Management
- 18. Industrial Involvement
- 19. Procurement





Objectives

- Introduce the new publication by the IAEA to support resource Requirements for new nuclear power programmes
- Provide to Member State an overview of the methodology to develop the content of the publication and present the overall resource requirements in each phase and for each of the key organizations involved in the development of nuclear infrastructure
- Provide an opportunity to share Member States experience with estimating the resource requirements for the development of their specific nuclear power programmes





Our speakers today



Liliya Dulinets NIDS, IAEA



Anthony Stott NIDS, IAEA



Nancy Mberia NuPEA, Kenya



Seth Debrah GAEC-NPI, Ghana







Poll Time At the moment your country is...

- considering a new nuclear power programme;
- ready to take a decision or already decided and preparing infrastructure;
- negotiating the first NPP contract or building the first NPP;
- relaunching or expanding an existing nuclear power programme;
- operating NPPs and is also a nuclear technology/reactor provider;
- None of the above.

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Ms. Liliya Dulinets

- Deputy Director, Nuclear Energy Department, Ministry of Energy of the Republic of Belarus
- Over 14 years of experience in the nuclear power program implementation:
 - Nuclear power project management
 - State management in environmental protection
 - International cooperation in the energy field
- Worked over 10 years at the Thermal Power station
- Graduated from the Belarusian Technical University





Mr. Antony "Tony" Stott

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- Anthony Stott known to most of us as Tony Stott is an international expert on nuclear power infrastructure development, environmental protection and stakeholder engagement.
- From December 2014 to March 2020, Tony was a Senior Nuclear Engineer and Operational Lead for the Nuclear Infrastructure Development Section in the IAEA Division of Nuclear Power; and subsequently a Consultant in the same section.
- Tony's experience in the IAEA includes being the Team Leader for Integrated Nuclear Infrastructure Review (INIR) missions, the lead for national workshops and expert missions on environmental impact assessment and stakeholder engagement. He has lectured at interregional training courses on nuclear infrastructure development topics, and has being the Scientific Secretary for General Conference side events, for Technical Meetings, and for the Technical Working Group on Nuclear Power Infrastructure.
- Prior to joining the IAEA, Tony accumulated more than 30 years' experience in the nuclear industry in South Africa, in the national electricity utility, Eskom.
- Tony has participated in the development or revision of several IAEA publications. He took
 over the development of the publication we are talking about today, and saw it through to its
 publication in June 2022.





Anthony K Stott Nuclear Infrastructure Development Section Nuclear Power Division - Nuclear Energy Department

Webinar on Resource Requirements for Nuclear Power Infrastructure Development, 15 February 2023



Resource Requirements for Nuclear Power Infrastructure Development *IAEA Nuclear Energy Series No. NG-T-3.21* [Published in June 2022]

Publication can be downloaded from the IAEA website

https://www.iaea.org/publications/14882/resource-requirements-for-nuclearpower-infrastructure-development



The IAEA Milestones Approach



Three phases Three milestones

➔ By end of Phase 1: Ready to make a knowledgeable commitment to a nuclear power programme

➔ By end of phase 2: Ready to invite bids/negotiate a contract for the first nuclear power plant

➔ By end of phase 3: Ready to commission and operate the first nuclear power plant

Key organizations

- ➔ Government
- NEPIO (Nuclear Energy Programme Implementing Organization)
- ➔ Regulatory Body
- Owner-Operator



19 infrastructure issues



What does it take to develop nuclear infrastructure?

Objective



Provide resource estimates broken down by phase, organization and resource-intensive *meta-activities*

→ In line with IAEA Milestones Approach

Scope

Focus on the soft infrastructure

→ Development of national policies, legal and regulatory framework, establishment and staffing of key organizations with competent resources...

Required improvements to the country's physical (hard) infrastructure omitted

→ Roads, railway system, ports, electrical grid, site preparation, etc. are important elements to consider when establishing the overall cost but are largely project and country dependent

Key assumption Two unit-programmes

→ Country that already has some experience and capability for managing large infrastructure projects

A methodological note (Figure 1)





Summary of the process to determine aggregated resource requirements

Note: The IAEA Nuclear Infrastructure Competency Framework database is available here



Choice of metric

Resource estimates are presented in person-years

➔ Measure of the time (effort) that the key personnel of an organisation devotes to a specific task or activity

➔ Smooths out countries' economic differences, in particular in terms of labour costs which may vary significantly

➔ Should not significantly exceed the rates generally applicable in the relevant geographical area and for the staff profiles in question

Relation between estimated work/effort (person-years) and actual expenditure (cost)

Multiply resource estimates by average annual income to translate resources into monetary terms

Definition of meta-activities (Table 1)



Develop pre-feasibility studies, policies and strategies	Develop legal and regulatory framework	Conduct site related activities	Develop and maintain organizations	Select vendor and negotiate contract
 All necessary studies for developing the comprehensive report, incl. stakeholder engagement Subsequent development of policies (e.g. for safe, secure use of nuclear power for peaceful purposes, spent fuel and waste management, industrial involvement and human resource development) 	 Review of and adherence to international legal instruments Development and enactment of the comprehensive nuclear law Review of all other legislation that may impact the nuclear power programme Development of regulations and guides to control the use of nuclear power Establishment of a licensing and oversight process 	 Site survey activities, site selection and characterization activities and the preparation and submission of the Environmental Impact Assessment Submission of the site license / permit applications depending on the regulatory requirements of the country Work to identify and implement physical infrastructure upgrades such as grid, roads, ports etc. 	 Establishment of organizations, definition of structures and management systems and recruitment and training of staff [except those trained specifically for operation and maintenance under the engineering- procurement-construction (EPC) contract] Activities related to stakeholder engagement and to emergency preparedness and response 	 Definition of the approach to financing, contracting and vendor/contractor selection, evaluating offers Development of technical specifications Negotiations of the contract for plant construction
Prepare licence applications	Review licence applications	Oversee manufacture and construction	Train staff for NPP operation	-
 Task of the owner/operator in reviewing information provided by the vendor and developing the additional information required to apply for 2 main licenses: the construction and operating licenses Includes the response to questions from the regulator Submissions for other licenses/permits required by the operating organization and 	 Regulatory task of reviewing the siting, construction and operating licence applications or a combined licence application Regulatory review of the Environmental Impact Assessment, and any other permit applications by the relevant authority 	 Owner/operator activity of overseeing the work of the vendor during construction Confirmation that contract requirements are met, reviewing non-conformances, witnessing manufacture and construction 	Cost of hiring staff to enable them to be trained and gain experience prior to commissioning	

programmes requiring

regulatory review



Overall assessment of resource requirements



Breakdown of resource requirements by **meta-activities** and *milestone* **phases** (Figure 3)

7,730 person-years in total



Who is doing what?

Example for the NEPIO

(Regulatory Body and Owner-Operator in the presentation, but will not be presented)



Resources and main activities

NEPIO

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NEPIO's principal responsibilities

Phase 1

Coordinate the preparation of the studies and compile the information necessary for the government to make a knowledgeable commitment

Phase 2

Coordinate and monitor the development of the necessary infrastructure among the various responsible parties

Phase 3

Ensure the overall development of the infrastructure to sustainably implement the national strategy



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Sizeable ramp-up of resource needs in Phase 2, reflecting the **importance of ensuring that the conclusions and recommendations of the comprehensive report are successfully implemented** through the owner/operator and regulator



Bringing it all together

Overview of resource requirements

Full overview of resource requirements (Figure 2)

Some of the resource cost can be factored into a feasibility cost model and recovered through the cost of electricity produced.

But all of it needs to be funded by the Member State before any electricity is produced.





Summary

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Summary



→ The overall resource estimate is about **7730 person-years**

➔ The overall "cost" is small compared to the capital cost of the nuclear power plant, but still significant: estimated as 5-10% of total investment

➔ The resources required will be a mix of national resources and, if necessary, foreign consultants/experts

→ The actual cost will depend on competence requirements, salary costs in the country and the split between national staff and foreign consultants

The overall results and key messages are adequate for planning purposes.
The publication does not try to clarify the different competences required, or define the required size of organizations.
Each organization will need to conduct their own detailed workforce planning studies to

identify staff numbers, competences and experience that will be needed.



Thank you





IAEA

Ms Nancy Mberia

- Economist at the Nuclear Power and Energy Agency in Kenya
- Academic background in economics, and Ms. Mberia work for the NuPEA primarily entails implementing the Strategic Plan for a Nuclear Power Programme in Kenya through carrying out technical studies as well as drafting policies on and strategies for the different infrastructure issues within the programme.
- Expertise includes the evaluation of the funding and fin`ancing nuclear infrastructure issue and the assessment of internal and external environmental issues that are likely to influence decisions about the programme.



FUNDING ESTIMATION FOR THE KENYA NUCLEAR POWER PROGRAMME

IAEA Webinar on Resource Requirements for Nuclear Power Infrastructure Development

15th February 2023

Presented by: Nancy Mberia Strategy & Planning Directorate



NuPEA



Presentation Outline

NuPEA's Mandate

Kenya Nuclear Regulatory Authority

Funding and financing infrastructure issue

Funding plan review

Conclusion





NuPEA's Mandate

- Established by the Energy Act, 2019
 - o Successor to Nuclear Electricity Project Committee (2010) and Kenya

Nuclear Electricity Board (2012)

- Main functions of the Agency
 - Be the nuclear energy programme implementing organization and promote the development of nuclear electricity generation in Kenya; and
 - $\circ\,$ Carry out research, development and dissemination activities in the

energy and nuclear power sector.





NuPEA's Mandate cont'd

Towards a globally competitive and prosperous nation



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National nuclear power infrastructure development

NuPEA's Mandate cont'd

Towards a globally competitive and prosperous nation We are here



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NuPEA's Mandate cont'd



Towards a alobally competitive and prosperous nation

Kenya nuclear power plant project roadmap

REGISTE

KEB

Kenya Nuclear Regulatory Authority





Comprehensive framework for regulation of safe, secure and peaceful utilization of atomic energy and nuclear technology; production and use of radiation sources and management of radioactive waste



Funding and financing infrastructure issue

- International Atomic Energy Agency Milestones Framework
 - o 3 phases, 3 milestones, 19 infrastructure issues
 - \odot Funding and financing infrastructure issue
 - Funding refers to items that the **Government** is responsible for such
 - as providing resources for development of human resources
 - Financing refers to items that the **owner/operator** is responsible for,

such as construction, which are to be recovered from electricity sales


NuPEA NUCLEAR POWER & ENERGY AGENCY

Funding and financing infrastructure issue cont'd

• Funding and financing phases

- Funding Phase
 - requirements extensively review by the NEPIO*

Recommendation of funding sources for different activities

- \frown NEPIO* expected to coordinate Ο development of long-term fundin plans for the long-term funding activities identified in phase 1
- \bigcirc Funding plans developed in phase Ο 2 are expected to implemented to guarantee funding 2 are expected to be guarantee funding for the Government and regulatory body**





*NuPEA designated by the Government to be the nuclear energy implementing organization (NEPIO) **Kenya Nuclear Regulatory Authority (KNRA) established by the Government

Funding and Financing Implementation Status

Prefeasibility study (2014)

- Identification of phase 1 and 2 activities, responsible organization, and implementation timelines
- Further studies proposed to estimate magnitude of costs of the identified activities

Additional studies (2019)

 Review of activities to be funded during the preparatory stage of programme implementation
Breakdown of Government funding for NuPEA's projects

Phase 1 INIR* (2015)

- Completion of work to estimate order of magnitude cost of developing nuclear infrastructure recommended to inform budgetary requirements
- Country commended for identification of activities to be funded for development of nuclear power infrastructure; termed as good practice

*INIR - Integrated Nuclear Infrastructure Review

Additional studies (2021)

- Development of funding plan
- Assessment of progress made in implementing phase 1 and 2 activities
- Review of expenditure to date
- Estimation of costs of planned phase 1 and 2 activities





Funding Plan Review





- IAEA National Workshop On Required Resources For A Nuclear Power Programme held in July 2022 in Nairobi, Kenya
- Participation by NuPEA, Kenya Nuclear Regulatory Authority, Kenya Electricity Generating Company PLC, Ministry of Energy, National Treasury
- Areas for improvement identified through workshop discussions
 - Prioritization of phase 2 and 3 activities; revision of resource estimates
 - Use of IAEA methodology for comparison of output



Funding Plan Review cont'd

- o Review of resource requirements identified in the Funding Plan
 - $\circ~$ Grouping of activities by responsible organization
 - Application of IAEA competency framework, self-evaluation publication
 - Need to have good prioritization of activities implementing activities at the right time (enhances the optimization of resource allocation)
- Consideration of phase 3 activities and corresponding resource requirements





Adoption of IAEA Methodology



Application of IAEA competency framework

-8	Database Query $~~ imes~$									
	Competency Framework									
	Search fo	S Nº Phase:	1.1.1 Phase 1		Activity:	government to coord	nism (NEPIO) mandated by a high level authority in the ordinate the activities for the nuclear power programme and			
	Selected Phase:	All Phases	Ssue:				define its terms of reference.			
	Selected Issue:	All Issues	✓ Organization(s)	Governme	ent					
	Selected Organization(s): All Organizations		Lessons Learne	Lessons Learned:		Company				
	Selected Reference: Words in Activities:	All References				Competency:	Ability to navigate the governmental policy making process. Ability to define the roles and responsibilities of a NEPIO, including a comprehensive review of all the issues relevant to making a knowledgeable commitment to a nuclear power programme.		PIO, including a	
	Words in Activities:		References	References NG-G-3.1 (Rev. 1), Section 3.1.1			Ability to estimate the	he human and financial resources required by the NEPIO. trong government commitment, including the human and paced by the NEPIO		
	Search							vant stakeholders and secure th	eir participation in	
	Nº Phase Is	sue Organization(s)	Activities			Competency Area	15	Lessons Learned	References	
•	1.1.1 Phase 1 01. Nati Position		Establish a mechanism (NEPIO mandated by a high level aut the government to coordinate activities for the nuclear powe programme and define its ter reference.	hority in e the er	Ability to navigate the governmental policy making process. Ability to define the roles and responsibilities of a NEPIO, including a comprehensive review of all the issues relevant to making a knowledgeable commitment to a nuclear power programme. Ability to estimate the human and financial resources			NG-G-3.1 (Rev. 1), Section 3.1.1; NG-T-3.6 (Rev. 1), Section 2		
	1.1.2 Phase 1 01. Nati Position		Establish working groups/dep to prepare the pre-feasibility evaluating various aspects of introducing nuclear power.		NEPIO should be known infrastructure issues Demonstrate ability For specific teams:		t all 19	Outsourcing may be needed in areas where national competencies are not available. This may include siting, technology	NG-T-3.6 (Rev. 1), Section 4.1	



• Guide for activities review and manpower requirements estimation



Conclusion

- Funding requirements estimation is *country-specific*, and absence of common methodology can be challenging for long-term planning
 - IAEA methodology a good basis for benchmarking national estimates
- *Periodic review* of required resources (activities, estimates) necessary for effective programme planning (prioritization)
- Different *responsible organizations* should contribute to process as they are established for comprehensive estimation
 - Engagement of Ministry of Energy and National Treasury for awareness and budgetary allocation





Thank you for your attention.







Resource Requirements for Nuclear Power Infrastructure Development



Mr Seth Debrah

- Over a decade working with the Ghana Atomic Energy Commission in the field of Nuclear Science and Technology
- Since 2015 been dedicated to Ghana's Nuclear Power Infrastructure Development.
- Currently the Director of the technical institute (Nuclear Power Institute) addressing all technical activities on behalf of the NEPIO
- Supports the IAEA activities through Expert Missions and Consultancy services
- Contributor to IAEA Resource requirements document and other IAEA documents
- E-mail: <u>seth.debrah@gaec.gov.gh/</u> sethdebrahgh@yahoo.com
- Phone: (+233)24-321-5604



Resource Requirement for Ghana's Nuclear Power Programme

Seth Kofi Debrah, Director

(Ghana Atomic Energy Commission, Nuclear Power Institute)

Introduction



- Comprehensive analysis of available human resources in the country needed
- The first step in performing Resource Requirement is to identity the kind of activities to be performed during nuclear power programme development and the required effort and skills needed to perform such activities, and the type of organization performing such activities

Baseline Considerations

- Developing baseline estimates of work effort involves several factors and such estimates vary greatly depending on the following
 - skills, knowledge and attitude towards nuclear programme development
 - political and economic conditions
 - Project complexity
 - Licensing and permitting requirements
 - knowledge of international requirements

Framework Scope

- Activities such as actual construction activities, of field works such as drilling for site investigation, electrical grid improvements, etc. are not directly within the scope of the framework
- Program Evaluation and Review Technique (PERT) formula was used to derived Level of Effort (LOE) for each Activity under the 19 Issues
- Various identified organizations involved in undertaking the activities to be performed are listed as:
 - Consultants or Outsourcing Organisations
 - GNPPO
 - Regulatory Body
 - Project Development Organization

- The PERT method is often use to estimate complex project where there is high probability in scheduling uncertainties.
- The PERT formula used in computing the Level of Effort (LoE) for each activity as shown as:

$$LOE_e = \frac{(O_e + 4M_e + P_e)}{6}$$

Summary of Organization Based Efforts

• The overall work effort required to perform activities under the programme development is about 79,241 Man-Weeks.

Organization	Man-Weeks	Percentage
GNPPO	10,946	14%
Regulatory Body	13,923	18%
Operating Organization	38,560	49%
Outsourcing	15,812	20%

GNPPO Highest Work Efforts (Phase 1)

WBS Code	Activity	Work Effort (M-W)	Category of Infrastructure Issue
1.18.3	Assess the need to create or to enhance national organizations to provide technical support to the regulatory body and the operating organization for the safe operation of nuclear power plants.	309	Industrial involvement
1.1.6	Prepare a comprehensive report that defines and justifies a national strategy for nuclear power. It should address all 19 issues of the Milestones document and be based on the pre-feasibility studies performed by the working groups	300	Environmental protection
1.2.9	Establish contact with local and international organization to seek advise on safety related matters	197	Nuclear safety
1.19.1	Develop procurement policy consistent with the overall recommendation for nuclear power programme development	194	Procurement
1.18.1	Assess national capability for participating to NPP programme	134	Industrial involvement
1.18.3	Assess opportunities for national and local industrial capabilities, interest, involvement, etc. in the nuclear power programme	130	Industrial involvement

GNPPO Highest Work Efforts (Phase 2)

_				
	WBS Code	Activity	Work Effort (M-W)	Issue
	2.18.4	Encourage industrial organizations in the State to develop their capabilities with the objective of participating in the construction of nuclear power plants and supporting their safe long-term operation.	770	Industrial Involvement
	2.10.5	Coordinate the workforce plans of the different organizations, including the regulatory body, research and technical support organizations (TSOs), to optimize the country's efforts.	275	Human Resources Development
	2.2.4	Strengthen cooperation on safety related matters with States with advanced nuclear power programmes.	148	Nuclear Safety
	2.4.1	Develop funding plans for items listed for Activities in Phase 1 Project Comprehensive Report	139	Funding and Financing
	2.11.3	Communicate with stakeholders regarding the national process to be used for site selection, supporting the owner/operator, who engages local stakeholders and addresses their issues.	138	Stakeholder Involvement
	2.11.2	Continue to communicate the reasons for, and expected benefits of, nuclear power and to respond to concerns raised by stakeholders.	138	Stakeholder Involvement

GNPPO Highest Work Efforts (Phase 3)

WBS Code	Activity	Work Effort (M-W)	Issue
3.10.8	Promote educational and industrial development for national participation in the nuclear programme	379	Human Resources Development
3.1.6	Maintain momentum and provide a continuing forum for communication and cooperation among stakeholder organizations	358	National Position
3.1.7	Ensure that decisions made throughout Phase 3 remain consistent with the country's economic development strategy and the joint interests of the important parties	358	National Position
3.2.1	Continue to implement the national policy and strategy for safety.	357	Nuclear Safety
3.1.2	Ensure that the key organizations progress in line with the project schedule	303	National Position
3.10.14	Coordinate the workforce plans of the different organizations, including the O/O, regulatory body, research and technical support organizations (TSOs), to optimize the country's efforts.	193	Human Resources Development

Take Aways

- Consult the IAEA competency Framework
- For Newcomers to resource requirement, the IAEA NG-T-3.21 is a good first step
- Condense your meta data and have a simplified data set
- Connect to Institutions or people who have experience in conducting such activity.

Thank You



Resource Requirements for Nuclear Power Infrastructure Development





Q&A Session



Upcoming NIDS Webinars

 Contracting and Ownership Approaches for New Nuclear Power Plants
Managing Siting Activities for Nuclear Power Plants The materials under the current webinar series are available under

<u>Webinar Series on Nuclear</u> <u>Infrastructure Publication</u> <u>Updates | IAEA</u>